Charles R. Grice, Jr.

Aurora, CO 80016

July 19, 2010

RECEIVED FEDERAL ELECTION COMMISSION 2010 JUL 26 AM 11: 45 OFFICE OF GENERAL COUNSEL

Thomasenia Duncan, Esq.
General Counsel
Jeff S. Jordan
Supervisory Attorney
Complaints Examination &
Legal Administration
Februal Election Complaints
999 E Street, N.W.
Wassington, D.C. 20463

Re: FEC No. MUR 6296: Kenneth R. Buck, Buck for Colorado, Declaration Alliance, The Campaign for Liberty, Inc., Americans for Job Security, Liberty Services Corporation, Jerry L. Morgensen, Hensel Phelps Construction Co. and Perry L. Buck

#### Dear Ms. Duncan and Mr. Jordan:

By letter dated May 26, 2010, the Federal Election Commission acknowledged receipt on May 20, 2010, of my letter alleging violations of the Federal Election Campaign Act of 1971 and regulations of the Federal Election Commission against Colorado U. S. Senate candidate Kenneth R. Buck (herein "Buck"), his US Senate campaign committee Buck for Colorado (herein the "Buck Committee"), Declaration Alliance, a Virginia corporation (herein "Declaration Alliance"), The Campaign for Liberty, Inc., a Delaware corporation (herein "Campaign for Liberty"), Americans for Job Security, a Washington, B.C., corporation (herein "Americans for Job Security"), Jessy L. Morgensen (herein "Mongensen"), Heusel Phelps Communication Co., a Delaware supporation (herein "Hansel Pincips"), and Parry L. Buck (herein "Mrs. Bush").

As you will recall, my complaint alleges that these Respondents have, individually and collectively, (a) violated the prohibition on accepting coordinated communications paid for by individuals and/or corporations as set forth in 2 U.S.C. § 441a(a)(7)(B)(i) and 11 C.F.R. §§ 114.2(b) and 109.22, (b) violated the prohibition on accepting coordinated communications paid for by federal government contractors as set forth in 2 U.S.C. §§ 441a(a)(7)(B)(i) and 441c(a) and 11 C.F.R. §§ 115.2(a) and 104.22, (c) made imparmissible corporate contributions to a U.S. Sunsto conditate unit/or a federal conditate comparing committee, and (d) in the case of Miss. Buest, violated the individual campaign contribution limitations. An unsigned copy of my original communication letter is standard hereto and incorporated human by this returness.

The basis for these allegations were at least two meetings in the first half of 2009, after Buck had determined that he would be a candidate for the U.S. Benne, at which userings Buck, accumpated by Naugumen and Jonathan Rantage (referenced in my first latter as John Hatting), infranced prespective contributes first his friend, Margamen, would contribute \$1,000,000 or more on Buck's US Senate compaign consulting as an independent expanditure but in contribution with Buck's U.S. Senate compaign to help alest Buck to the US Senate. Thereafter, at least \$1,000,000 has been contributed by Morgansen and/or Hensel Phelps to Declaration Alliance, The Campaign for Liberty, Inc., and Americans for Job Security and these 501(c) organizations have illegally coordinated with Buck's U.S. Senate campaign to spend these contributions on political television commercials and printed political materials which either support Buck or attack his Primary election opponent. These political television commercials continue to this date.

As previously alleged, upon information and belief, Jonathan Hotaling and these entities have been using funds received from Morgensen and/or Hensel Phelps or other individuals who have contributed in excess of the maximum allowable contribution limit of \$2,400, in coordination with Buck and Buck's U. S. Senate campaign to benefit Buck and Buck's U. S. Senate campaign. I have learned from reliable sources since my original complaint that, in addition to Buck, Morgensen, and Jonathan Hotaling, Weld County Commissioner Sean Conway attended at least one of the meetings at which Morgensen personally pledged he would contribute \$1,000,000 or more to Buck's efforts through 501(c) organizations to be managed by Jonathan Hotaling.

In farther support of my initial examplaint, a Colerado newspaper reposted that it had obtained phone amords from Ken Buck's office and determined that, "In March, April and May of 2009, there were dozens of calls placed to Hensel Phelps Construction headquarters in Greeley." (see <a href="http://www.denverpost.com/search/ci\_15542398">http://www.denverpost.com/search/ci\_15542398</a>)

I have also recently learned that, in addition to allegations of illegality set forth in my letter you received on May 20, 2010, this same Jonathan Hotaling and his company Liberty Services Corporation, a Colorado corporation, have funded, in whole or in part, a court challenge to the certification of the nominating petitions of Buck's Primary election opponent. Attached as Exhibit A is the Colorado Stonetary of State Summany Support on Liberty Strvice Corporation. Spanificative, on or about June 17, 2010, Thomas Misskhand, a Buck summortus, filed a civil complaint in Colorado's Danvas Dismict Court constending that the Colorado Secretary of State had improporty certified Jame Norten to the Republican Primary election bellot. Bjerklund's challenge was rejected by the court on July 14, 2010, as without merit.

During a deposition taken on June 29, 2010, in connection with his law suit, Bjorklund admitted that he and his company Tactical Data Solutions, Inc., had been contacted by Jonathan Hotaling and were hired—and will be paid by—Liberty Services to analyze Jane Norton's ballot petitions and file the complaint seeking to disqualify Jane Norton from file Primary election ballot. See pages 1-9 and 132-138 of June 29, 2010, Deposition of Bjorklund, attached as Exhibit B.<sup>1</sup>

<sup>&</sup>lt;sup>1</sup> Mr. Rjorkhund's cutize deposition is available upon request.

The foregoing is correct and accurate to the best of my knowledge, information and belief.

Respectfully submitted,

Charles R. Grice, Jr.

Sworn to and subscribed to me this 19th day of \_\_\_\_\_\_, 2010, by Charles R. Grice, Jr.

Witness my hand and seal.

My commission expires: 235/2012

Notary Public



# **EXHIBIT C**Original Complaint

RECEIVED FEDERAL ELECTION COMMISSION

2010 JUL 26 AM 11: 45

OFFICE OF GENERAL COUNSEL

Charles R. Grice, Jr.

Aurora, CO 80016

May 18, 2010

Thomasenia Duncan, Esq. General Counsel Federal Election Commission 999 E Street, M.W. Washington, D.C. 20463

Re: Kenneth R. Buck, Buck for Colorado, Declaration Alliance, The Campaign for Liberty, Inc., Americans for Job Security, Jerry L. Morgensen, Hensel Phelos

Construction Co. and Perry L. Buck

#### Dear Ms. Duncan:

Pursuant to 2 U.S.C. § 437g(a)(1) and 11 C.F.R. § 111.4, please accept this letter as a Complaint for violations of the Federal Election Campaign Act of 1971, as amended (herein the "Act"), and regulations of the Federal Election Commission (herein the "FEC" or the "Commission") against Chierado U. S. Schate candidate Konneth R. Buck (herein "Buck"), his U.S. Senate campaign committee Buck for Colorado (herein the "Buck Committee"), Declaration Allianas, a Virginia corporation (herain "Declaration Alliance"), The Campaign for Liberty, Inc., a Delaware corporation (herein "Campaign for Liberty"), Americans for Job Security, a Washington, D.C. corporation (herein "AJS"), Jerry I., Morgensen (herein "Morgensen"), Hensel Phens Construction Co., a Delaware corporation (herein "Hensel Phelps"), and Perry L. Buck (hereis "Mrs. Buck"). The foregoing individuals or entities are sometimes collectively referred to herein as the "Respondents." Specifically, life Respondents have, individually and collectively, (4) violated the pathibition on accepting coordinated commendatives yaid for by individuals emiliar consequences as set facth in 2 U.S.C. 6 441a(a)(7)(B)(i) and 11 C.F.R. 66 114.2(b) and 109.22, (b) violated the prohibition on accepting manifested communications gold for by federal government contractors as not forth in 2 U.S.C. & 44 la(a)(7)(B)(i) and 441c(a) and 11 C.F.R. §§ 115.2(a) and 109.22, (c) made impermissible corporate contributions to a U.S. Seasts candidate and/or a federal candidate campaign committee, and (d) in the case of Mrs. Buck, violated the individual campaign contribution limitations.

#### I. Pacts

Busik is and at all relevant times has been a resident of Weld County, CO, resident at Genelcy, CO 80634. Fits species, Mrs. imak, resistes with him at this same address.

Since December 30, 2008, Buck and Mrs. Buck have been the owners, as joint tenants, of a townhouse located at 3950 W. 12<sup>th</sup> Street, Unit 21, Greeley, CO 80634 (herein the "Greeley

Townhome"). See attached Exhibit A. According to the records of the Weld County Assessor, the most recent assessed value of the Granley Townhome was \$167,000. See attached Exhibit A.

The Buck Committee is the authorized principal campaign committee for Buck, who is a candidate for the United States Senate for the State of Colorado. The Buck Committee filed its most recent FEC Form 1 Statement of Organization on December 21, 2009. See attached Exhibit B. Buck filed his most recent FEC Form 2 Statement of Candidacy on July 1, 2009. See attached Exhibit C.

FEC contribution and expenditure reports filed by Buck and the Buck Committee through March 31, 2010 are available on the Commission's website, at <a href="http://images.nictusa.com/cgi-bin/fedism/?C904613@a.">http://images.nictusa.com/cgi-bin/fedism/?C904613@a.</a>

Declaration Alliance is a domestic corporation incorporated in the State of Virginia on December 5, 2005. See attached Exhibit D. Upon information and belief, one of its principal agents or employees is John Mateliag, farmerly of Denver, CO.

Campaign for Liberty is a domestic corporation incorporated in the State of Delaware on June 3, 2008, and is registered to do business in the State of Virginia. <u>See</u> attached Exhibit E. The officers and/or directors of Campaign for Liberty are Jesse Benton and Ronnie Paul. <u>See</u> attached Exhibit E.

Alls is a doubtestic matrior-profit corporation incorporated in Washington, D.C., as a 501(c)(6). See attended Exhibit F.

All three groups—Declaration Alliance, Campaign for Liberty and AJS—are well-known conduits readily accessible to candidates who can supply big donations.

Hensel Phelps is a domestic corporation incorporated in the State of Delaware on July 1, 1982, with corporate handquarters at 420 Stath Avanue, Greeley, CO 88602 (978-352-6565). See attached Exhibit G. Hannel Bhelps is a fadulal geronmant contractor and, as such, has received substantial federal government contracts and funds, including, most recently, government "stimulus" funds. In attition, upon influentian and balief, in 2009, Nansel Phelps was americal at least \$1.65 billion in federal government contracts in its own name, and another approximately \$94 million in federal government contracts in joint venture contracts with Kiewit Corporation and \$1.17 million in federal government contracts in joint venture contracts with Solpac Construction, Inc. d/b/a Soltak Pacific Construction Company. Upon information and belief, thus far in 2009 and 2010, Hensel Phelps has been awarded approximately \$433 million in federal government contracts.

The stairman and CEO of Hansel Phaips is Jerry L. Mengensen. She attached Exhibit H. Mingansen is a resident of Granley, CO, and in, upon information and belief, a mannion of the finance or fundamentaling grommittee of the Bunk Committee. In minima and belief, a mannion of the finance or fundamentaling grommittee of the Bunk Committee. In minima and belief, a mannion of the finance or fundamentaling grommittee of the Bunk Committee. In minima and belief, a mannion of the finance of the Bunk and Trust, 4601 W. 20th Street, Greeley, CO. See attached Exhibit H. After leaving the Colorado United States Attorney's office in about 2002, Buck worked for approximately two years for Hensel Phelps and for Morgensen in Greeley, CO.

In about March 2009, as Buck was considering his candidacy for the U.S. Senate, Buck interviewed prospective campuign consultation: During these interviewe, Buck informed prosperative campuign consultation and others that his friend Margangen was parpared to spend up to \$1 million on Buck's enticipated U.S. Senate campaign, presumably as an independent expenditure. Morgansen, who accompanied Buck to some of these interviews, confirmed that he was planning to "invest" one million dollars or more in Buck's Senate campaign.

Since announcing his compaign for the U.S. Senate, and according to the attached FEC reports, Morgenson and other direct employees of Hensel Phelps and their direct family members have contributed a tenal of \$145,000 to Back and/or to the Buck Committee. See Quantity Reports, available at http://ilinearafictees.aum/cgi-i-i-affections/7C00461368. These tenal compaign contributions from Margenson anxion compleyees of Hensel Finders and their direct family members constitute meanly one-fourth of the total campaign contributions received by Back and the Buck Committee through March 31, 2010.

Upon information and belief, Buck has advised Morgensen and other potential Buck denors who are linancially able to contribute more than the maximum allowable contribution of \$2,400 to make excess contributions to Declaration Alliance in care of John Hoteling. In February and March 2010, intending to benefit Budk still the Budk Committee, Besteration Alliance, with the invalvement of John Hoteling, and using funds formated to Destinates Alliance by Hensel Pholos and/on Margenna and/or other individuals who have contributed in common of the manisons allowable assaulbuilen limit of \$2,400 per initialized, seesing and singular over \$158,000 on a televisium ad campaign attaching one of Eucli's potential primary opponents. See attached Exhibit I.

Just before that, in Jamusry 2010, intending to benefit Buck and the Buck Committee and, upon information and belief, with the involvement of John Motellug, Campaign for Liberty used funds funneled to it by Hensel Phelps and/or Morgensen and/or other individuals who have contributed in excess of the maximum allowable contribution limit of \$2,400 per individual to spend approximately \$329,000 on a television-ad company attacking use of Buck's potential primary oppositions. First situated Exchibit J.

In the lest few renaths, Hessel Phalps amiles Merganism and/or other individuels, intending to benefit Buck, upon instructions from Buck, have made additional ampributions in excess of the maximum allowable contribution limit of \$2,400 to AJS. Upon information and belief, these contributions in excess of allowable contributions limits were funneled to AJS upon instructions from John Hoteling.

In April 2015, Extending to be usefut Black and the Buck Committee, AJS, using Rands function to it by Hennal Pincips and the house suffer individuals who have contributed in casess of the associates allowable contribution limit of \$2,400, nominal and spent at least \$204,000 on a television as compaign and promotional campaign literature promoting Buck for the U.S. Senate.

According to an article in the April 13, 2010, edition of The Benver Post, Buck's U.S. Senate campaign manager, Walt Klein, announced that AJS had "taken more than \$300,000 in

[television] ads out to support Republican Senate hopeful Ken Buck," and that "[t]he pro-Buck add should start source on ment Denver network starkers, in Colorado Syrings and in finand Junction this week through April 23." See attached Buildist K, which also in strictles at https://discr.denver.com/financot/2910/04/13/virginishh.cod-publical-garuss in rungay-back-add. The AJS television ad touts Buck as a conservative candidate for the U.S. Senate who will fight to cantrol federal government spending. The AJS television ad also encourages viewers to call Buck and tell him to keep fighting for texpayers who have had it with federal government spending. The television ad may be viewed at:

http://www.youtube.com/user/sissavejohafty/a/u/0/7675fkxL6DR4. Clearly, Mr. Klein had advance knowledge and lafterstillion about this AJS television ad buy, thus demonstrating an impranen coordinated expenditure by AJS.

All told, the those groups—Decision Addiscon Campaign for Liberty and AJS—spent upwards of \$781,000, that is, over three-quarters of a million dollars, on ad buys intended to benefit Buck and the Buck Committee.

According to the Buck Committee's March 31, 2010, FEC report, on March 30, 2010, Buck loaned the Buck Committee \$100,000 to advance his campaign for the U.S. Senate. See April 2010 Quarterly Report, available at <a href="http://images.nictusa.com/cgi-bin/fecimg/7C00461368">http://images.nictusa.com/cgi-bin/fecimg/7C00461368</a>. Accessing to Weld County, CO, reported, on November 4, 2009, Budinard his spouse, Mrs. Butk, borrowed \$120,000 filom Cache Bank and Trust, Geveley, CO; the bank owned by Morgensen. This \$120,000 linen was sessingle by a deed of trust on the Greeley Townhouse jointly award by Buck and Mrs. Buck. In that the most magnt assessment of the value of this real property by the Weld Causety Assessor was \$167,262, the loan to Buck and his spouse by Morgensen's bank represented 71.5 percent of the value of the real property. This loan by Morgensen and his bank, Cache Bank and Trust, Grealey, CO, constitutes an additional improper contribution in excess of permissible FEC limits by a corporation, to wit: Cache Bank and Trust and/or an individual, to wit: Morgensen and/or Mrs. Buck.

As is clear from the foregoing, the Declaration Alliance, Campaign for Library and AJS television ad buys made for the benefit of Buck and the Euch Committee and the AJS campaign literature prometing Buck for Senate maliagino Columbia citizens were financed, upon information and belief, by Morgensen, Hensel Phelps, other contributors, Cache Bank and Trust, Grealey, CO, and/or Mes. Buck to the extent of her joint ownership interest in the Grealey Townhouse. Sing attached Exhibit L. As such, these contributions constitute contributions in excess of the permissible FEC limits, impermissible coordinated campaign expenditures and prohibited corporate contributions by a major federal government contractor and/or a regulated banking institution.

#### D. Ridevant Law

A public engagementation is "a communication by means of any branchest, colde or satellite communication... to the general public, or any other form of general public political advertising." 11 C.F.R. § 100.26. When an organization pays for a public communication that is coordinated with a candidate, as opposed to an independent expenditure, the communication is considered an in-kind contribution to that candidate and is subject to the Act's contribution

limits, prohibitions and reporting requirements. See 2 U.S.C. § 441a(a)(7)(B)(i); 11 C.F.R. § 109.22. Thursfurp, only promissible sources may make exactinated communications. 11 C.F.R. § 109.22. Communications are "coordinated" if "made in cooperation, consultation or communication, or at the properties of a suggestion of, a cassidate, a smalldate's sufficient committee, or a political party committee." 11 C.F.R. § 109.20; see 3 U.S.C. § 44 ha(a)(7)(B)(i).

Corporations are prohibited from making contributions to candidates for federal office, and may not pay for communications coordinated with a candidate. 2 U.S.C. § 441b(a); 11 C.F.R. §§ 114.2(b), 109.22. Government contractors likewise are prohibited from making contributions to federal candidates and, by estamilian, from paying for confidence communications. 2 U.S.C. § 441c(a); 11 C.F.R. §§ 115.2(a), 109.22. Institutionals with one not attraction paying for making contributes may contribute upon—but not more than—\$2,490 per absolute. 2 U.S.C. § 441c(a)(1)(A); 11 C.F.R. §§ 110(a), 110(b)(1).

Cantributions include in-kind contributions of "anything of value," and the provision of goods or services for less "the usual and normal charge for such goods and services" results in a contribution and, in the case of a corporation, a prohibited contribution. 2 U.S.C. §§ 431(5)(A)(i), 441b(b)(2); 11 C.F.R. §§ 100.52(a), 100.52(d), 114.2(b)(1). A commercial transaction, such as the militing of a loss, is permistible only if it is "commercially reasonable" in the less was result "in exchange for baryained for consideration of equal wake." Advisory Op. 2006-34.

As noted above, expenditures for coordinated communications are contributions subject to the Act's reporting requirements and must be reported by a political committee. See 2 U.S.C. § 441a(a)(7)(B)(i), 434; 11 C.F.R. § 109.20, 104.2.

Coordinated communications paid for by corporations or government contractors are impermissible in-kind contributions under the Act and may not be accepted by a political committee. 2 U.S.C. §§ 441b(a), 441c(a); 11 C.F.R. §§ 114.2(b), 115.2(a), 109.22. Knowing acceptance of an impermissible contribution by a political committee, or by an "officer or empisyee of a political committee," is a visition of the Act. 2 U.S.C. § 441a(f).

#### III. Lead Audysis

The advertisements purchased and sun by Declaration Alliance, Campaign for Liberty and AJS are impermissible coordinated communications. According to Buck's campaign manager, who clearly had advance knowledge of the AJS ad buys, the AJS television ads ran on "most Denver network stations, in Colorado Springs and in Grand Junction," Colorado. See Attachment K. Thus, the ads are "broadcast" communications, which are "communications" under the Commission's regulations.

The advertisements are constituted communications because of the apparent conquestion because Declaration Alliance, Comprign for Liberty and/or AIS and Morgenson and/or Hennel Phelps amilier him. Buck and/or other undisclosed contributors, on the one hand, and Buck and the Buck Committee, on the other. The statement of Buck's campaign manager in The Denver Post article indicates that both Buck and the Buck Committee had prior knowledge of the AJS ad

buy, and that the AJS ad buy would benefit Buck and the Buck Committee. See attached Exhibit K. Biomesec, Eleck's committee manager Mr. Eletin but chiralls expenseing the AJS television ads. such as the amount of the ad buy, where and when the AJS television ads semial be run, and the duration of the AJS television ad buy. See stacked Exhibit K. This is the sort of information that could only have come from those purchasing and running the ads, namely AJS and/or Morgensen and/or Hensel Pheips and/or Mrs. Buck and/or other undisclosed contributors. Thus, the Declaration Alliance and AJS ad buys were "made in cooperation, consultation or convert with" Buck and the Buck Committee, and the ads are coordinated communications under the Act and the Commission's regulations.

As a result, expansitum by Durantica Afiliana, Campaign for Liberty, AJS, Morgensen, Hensel Phelps, Mrs. Buck, and/or other undisclosed contributors constitute impermissible in-kind contributions to linest and the Bank Committee and, in all probability, prohibited contributions by a major federal government contracts and/or a regulated braking institution for the banefit of Buck and the Buck Committee. Because the Declaration Alliance, Campaign for Liberty and AJS ads were coordinated with Buck and the Buck Committee, and were not independent expenditures, the expenditures for the Declaration Alliance, Campaign for Liberty and AJS als were in-kind contributions to Buck and the Buck Committee. The Declaration Alliance, Campaign for Liberty and AJS als were paid for by Detlaration Alliance, Campaign for Liberty, AJS, Marguesen, Housel Plating Cache Bank and Trust and/or Mrs. Buck. As comparations, Denlaration Alliance, Campaign for Liberty, AJS, Hensel Pinips and Cache Bank and Trust are prohibited from making suntributions to federal election campaigns. Hensel Phelps is farther prohibited from making such contributions, Buck and the Buck Committee have improperly and with knowledge accepted and benefited from campaign contributions that are prohibited by the Act and Commission regulations.

#### PV. Conclusion

Buttl upon the fluggoing facts, Block, the Buck Committee, Declaration Alliance, Campaign for Liberty, AJS, Morgensen, Hensel Phelps, Cache Bank and Trust and/or Mrs. Buck have violated the Federal Election Campaign Act of 1971, as amended, and the Federal Election Commission regulations. Accordingly, we respectfully request that the Commission immediately issue an appropriate cause and desirt order, pursue injunctive ratiof, and initiate an invastigation into the foregoing federal campaign contribution violations and impose the maximum penalty allowable under the law.

| The foregoing is correct and accurate to the best of my knowledge, information and belief. |                        |  |
|--|------------------------|--|
| Respectfully submitted,  |                        |  |
|  | ,                      |  |
| Sworn to and subscribed to me this day of _  | ,2010                  |  |
|  |                        |  |
|  | Notary Public          |  |
|  | My Commission Expires: |  |

# EXHIBIT B

### **Deposition of Thomas K Bjorklund**

### **EXHIBIT A**

## Secretary Of State Filings For Liberty Service Corporation





#### Summary

D Humber: 20001159031

LIBERTY SERVICE CORPORATION

JONATHAN HOTALING Registered Agent:

stored Agent Street Address: 3 South Tojon Street #250, Colorado Springs, CO 20903, United States tered Agent Malling Address:

Principal Street Address: 3 South Telen Street #250, Colorado Springs, CO 80903, United States Principal Mailing Address:

**Good Standing** Corporation Colorado **Fortic** Jurisdiction: Formation Date: 08/15/2000 **Term of Duration: Annual Report Month:** 

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| Street Address 1612 S. JOSEPHI   | E ST. DENVER CO. 8021                                    |                                       |  |
| The understand o   | (Include City, State                                     |                                       | i registered agent.  |
| _  | 1111   | ##################################### |  |
| Signature of Registered Agent  |  | 3                                     | <del></del>  |
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| Incorporatore: Names and address   | ices: (if more than two, can                             | gune au 🗉 tab                         | arate chect of paper.  |
| JOHATHAN L. HOTALING   | •  | ADO                                   | RE82   |
| 1612 S. JOSEPHINE ST.  | DEEVER CO. 80210   |                                       |  |
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| incorporators who are natural personal acorporation under the Colorado E | ons must be 15 years or mo<br>Ludness Corporation Act, a | ire. The under<br>dopt the above      | tigned, acting as incorporator(s) of<br>Articles of incorporation. |
| man So. L. After   |  |                                       | ·  |
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